

Message Text

SECRET

PAGE 01 STATE 163408

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EXDIS

FOLLOWING REPEAT ACTION SECSTATE WASHDC INFO ATHENS ANKARA
LONDON NICOSIA USUN NEW YORK OF 25 JUL 74

QUOTE S E C R E T GENEVA 4777

EXDIS

FROM BUFFUM

1. FOLLOWING IS MERELY ADVANCE INDICATION OF PROBABLE SCENARIO LATER
TODAY. INFOR BASED ON MY TALKS WITH CALLAGHAN DURING LONDON-GENEVA
FLIGHT. HE KINDLY INCLUDED ME IN ALL STRATEGY DISCUSSIONS WITH HIS
OWN
STAFF THROUGHOUT TRIP. WE WILL HAVE FURTHER TALKS LATER THIS
AFTERNOON,

2. PLAN AS OF NOON LOCAL FOLLOWS: (A) CALLAGHAN WILL MEET FIRST WITH
TURKISH DEL ABOUT 5 PM AND GREEKS ABOUT 6. LATTER APPARENTLY
RESISTING TRIPARTITE MEETING TODAY BUT HE WILL TRY TO GET AT LEAST
BRIEF

MEETING OF ENTIRE CONFERENCE THIS EVENING. (B) PARTICIPANTS IN
CONFERENCE ROOM WOULD BE LIMITED TO UK, GREEKS, TURKS, AND UN REP

SECRET

SECRET

PAGE 02 STATE 163408

(GUYER). US WILL NOT BE PRESENT AT FORMAL MEETINGS, BUT CALLAGHAN

ASSURED ME WE WILL BE FULLY AND PROMPTLY INFORMED. NO IMMEDIATE CYPRIOT PARTICIPATION ENVISAGED ALTHOUGH UK DOES NOT RULE IT OUT LATER ON. CALLAGHAN OBVIOUSLY AND CORRECTLY PREFERS NOT TO FACE THIS ISSUE UNTIL FORCED TO DO SO. HOWEVER, UK WILL TELL TURKS AND GREEKS THERE IS NO PROBLEM IN THEIR INCLUDING CYPRIOTS AS MEMBERS OF THEIR DELEGATIONS. (C) UK WILL URGE FIRST OBJECTIVE OF CONFERENCE SHOULD BE AGREEMENT ON RESPECT FOR CEASEFIRE AND MILITARY STANDSTILL (THIS IS IN RESPONSE TO THEIR LATEST INFO TURKISH ARMY STILL SPREADING OUT FROM EXISTING POSITIONS TO IMPROVE POSTURE FOR LONG HAUL).

3. UK THEN HOPES TO GET UNFICYP EVALUATION OF WHERE LOGICAL DEMARCATION LINES ARE AND HOW MANY MEN UN WILL NEED TO PROVIDE EFFECTIVE BUFFER BETWEEN TURKISH ARMY AND CYPRIOT NATIONAL GUARD. (IT WAS RECOGNIZED MORE DEFINITIVE JUDGMENT ON WHAT CAN BE DONE TO CONTROL AND IMPROVE SECURITY SITUATION THROUGHOUT ISLAND BETWEEN GREEK AND TURK CYPRIOT COMMUNITIES IS VERY DIFFICULT TO ASSESS. UK MILITARY ADVISERS ON PLANE THOUGHT WALDHEIM'S FIGURE OF 5,000 MAN FORCE TOO LOW BUT WILL CHECK WITH THEIR MILITARY COLLEAGUES ON CYPRUS FOR BETTER READING). QUESTION OF CONTROLLING RESUPPLY AND REINFORCEMENT SHOULD ALSO BE REVIEWED WITH PRESUMPTION SUBSTANTIAL UN SUPERVISION WILL BE REQUIRED.

4. BEYOND THAT, CALLAGHAN UNSURE HOW TO TACKLE CONSTITUTIONAL ISSUES. I SUGGESTED UNTIL WE KNOW FOR SURE WHAT CYPRIOT LEADERS WE WILL BE

DEALING WITH WE SHOULD STAY FLEXIBLE. ALL HIS ADVISERS CONCURRED FULLY,

BUT CALLAGHAN OBVIOUSLY WOULD LIKE TO GET A NEGOTIATING FRAMEWORK ESTABLISHED AT OPENING PHASE OF TALKS FOR ONGOING CONSIDERATION OF POLITICAL FUTURE OF CYPRUS ONCE CEASEFIRE ISSUES SETTLED. CONSENSUS OF UK GROUP WAS THAT HOWEVER THE EFFORT IS APPROACHED, BASIS SHOULD BE THAT 1960 CONSTITUTION IS STILL VALID; PROBLEM IS ONE OF AGREED AND FAITHFUL IMPLEMENTATION OF EXISTING PROVISIONS RATHER THAN WRITING NEW ONE.

5. UNDERSECRETARY WIGGINS (AN OLD PERSONAL FRIEND) POINTED OUT TO CALLAGHAN THAT THIS WHOLE CRISIS CAN BE TRACED BACK ULTIMATELY TO SECRET

SECRET

PAGE 03 STATE 163408

MAKARIOS' FAILURE TO LIVE UP TO THE CONSTITUTION. CALLAGHAN RETORTED THAT WHILE HE AGREED, HE DID NOT SUPPOSE ANYONE WOULD EXPECT HIM TO SAY THAT PUBLICLY.

6. CALLAGHAN IS SHOOTING FOR CONCLUSION OF DISCUSSION OF CEASEFIRE PHASE BY SATURDAY, HOPEFULLY WITH AGREEMENT ON CONTINUING WORKING-LEVEL MACHINERY WHILE FOREIGN MINISTERS RETIRE TO CAPITALS FOR FURTHER

REFLECTION.

7. IF FOREGOING SLIGHTLY DIFFUSE, IT IS BECAUSE UK POLICY LITERALLY
BEING MADE ON THE FLY.

8. I WILL SEE CALLAGHAN ALONE AGAIN THIS AFTERNOON BEFORE HE SEES
GREEKS AND TURKS, AND WILL SEEK APPOINTMENTS WITH LATTER TWO
DELEGATIONS AS SOON AS POSSIBLE AFTER CALLAGHAN DOES. ABRAMS
UNQUOTE INGERSOLL

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